

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 NSC-10 ACDA-19 SS-15 OMB-01 H-03 DODE-00 RSR-01

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C O N F I D E N T I A L USNATO 3928

E.O. 11652: GDS 12/31/79

TAGS: PFOR

SUBJECT: CSCE: FRENCH DRAFT DECLARATION

REF: STATE 164556

1. SUMMARY. AT SPC MEETING AUGUST 20, FRENCH REP GAVE GENERAL AND PRELIMINARY REACTION OF PARIS TO COMMENTS PREVIOUSLY MADE BY ALLIES ON FRENCH DRAFT CSCE DECLARATION OF PRINCIPLES. US REP PRESENTED POINTS CONTAINED REFTEL EXCEPT THOSE ON FOUR-POWER RIGHTS. FRENCH HOPED TO HAVE REDRAFT AVAILABLE BEFORE END OF AUGUST. END SUMMARY.

1. AT SPC MEETING AUGUST 20, US REP USED ALL THE INSTRUCTIONS CONTAINED IN REFTEL IN COMMENTING ON FRENCH DRAFT, WITH EXCEPTION OF THOSE COMMENTS ON OPERATIVE PARAGRAPHS 1 AND 3 RELATING TO FOUR-POWER RIGHTS. LATTER COMMENTS WITHHELD IN LIGHT OF STATE 163110, WHICH REQUESTED EMBASSY BONN TO RAISE THESE ISSUES IN BONN GROUP, AND IN LIGHT OF BONN 11807 WHICH INDICATED THAT EMBASSY BONN WOULD RAISE THESE MATTERS IN MEETING OF BONN GROUP ON AUGUST 21. US REP STATED, HOWEVER, THAT HE EXPECTED TO HAVE FURTHER COMMENTS TO MAKE ON FRENCH TEXT. FRENCH AND GERMAN REPS REPORTED THAT PARIS AND BONN HAVE HAD CONFIDENTIAL

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BILATERAL DISCUSSIONS ON OPERATIVE PARA 3 (FRONTIERS). FRENCH HAVE EVIDENTLY NOT YET AGREED TO REVISE OPERATIVE PARA 3, BUT FRENCH REP STATED THAT HE EXPECTED PARIS WOULD TAKE FRG VIEWS FULLY INTO ACCOUNT.

2. OTHER HIGHLIGHTS: A. FRENCH REP RESPONDED IN GENERAL FASHION TO POINTS PREVIOUSLY MADE IN FRENCH DRAFT, INDICATING A WILLINGNESS IN PARIS TO CONSIDER ALLIED AMENDMENTS, BUT STATING PROPOSED CHANGES WERE STILL BEING REVIEWED. HE STATED PARIS COULD ACCEPT "GUIDING" VICE "GOVERNING" IN TITLE.

B. SEVERAL DELEGATIONS OBJECTED TO CURRENT FRENCH TEXT FOR OPERATIVE PARA 9 (SELF-DETERMINATION). CANADIAN REP SUGGESTED AD HOC DRAFTING GROUP MIGHT ATTEMPT TO PRODUCE NEW TEXT. FRG DEL STATED IT COULD ACCEPT TEXT ON THIS POINT CONTAINED ISD/39 (OPERATIVE PARA 6). FRENCH REP WAS RELUCTANT TO GET INVOLVED IN REDRAFTING EXERCISE ON THIS PARA BUT UNDER PRODDING FROM SPC CHAIRMAN AGREED TO CONSIDER ALTERNATIVE LANGUAGE.

C. FRENCH WERE NON-COMMITTAL ON ACCEPTING ADDITIONAL UK LANGUAGE ON HUMAN RIGHTS FOR OPERATIVE PARA 10 BUT WE HAVE BEEN INFORMED SINCE SPC MEETING THAT RESULTS OF BRITISH BILATERAL EFFORTS WITH FRENCH HAVE BEEN MORE ENCOURAGING.

3. ON TACTICS, USDEL MADE STATEMENT ALONG THE LINES OF PARA 17 REFTTEL. THIS WAS SUPPORTED STRONGLY BY CANADIAN AND ITALIAN REPS. BELGIAN AND FRENCH REPS ALSO MOVED IN DIRECTION OF FAVORING THE TABLING AN AGREED DECLARATION AT THE OUTSET OF PHASE 2. CHAIR SUMMARIZED ADVANTAGES OF THIS APPROACH VS "INDUCTIVE METHOD," AND GERMAN REP SAID HE WAS DELIGHTED EVERYONE NOW COMING AROUND TO HIS ORIGINAL VIEW. DUTCH REP DEFENDED THE INDUCTIVE METHOD ON BASIS THAT EACH PRINCIPLE IN THE DECLARATION WOULD BENEFIT FROM "FULL DISCUSSION" AS PROCESS CONTINUED AND BECAUSE HE WORRIED ABOUT GETTING BASKET I OUT OF PHASE WITH BASKETS II AND III IF ALLIES TABLED THEIR TEXT EARLY. NORWEGIAN MADE POINT THAT MOVING PIECEMEAL AND GRADUALLY WOULD ALLOW FOR INCORPORATION OF SOME IDEAS OF NON-ALIGNED NATIONS. FRENCH REP SAID HE DID NOT WISH TO SETTLE ON TACTICS AT THIS TIME SINCE ALLIES WOULD HAVE TO MOVE ACCORDING TO ATMOSPHERICS AND SOVIET ACTIONS. HOWEVER, HE BELIEVED ALLIED NEGOTIATIONS SHOULD BE ARMED WITH AN AGREED TEXT TO EMPLOY AS NEEDED.
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4. COMMENT: FRENCH REP MADE NO PROMISES TO REVISE TEXT ALONG LINES PROPOSED BY US BUT HE UNDERTOOK TO SECURE COMMENTS FROM PARIS, HOPEFULLY BY AUGUST 29, SO THAT US AND OTHER ALLIES COULD THEN KNOW WHERE THEY STOOD IN EFFORT TO ACHIEVE AN AGREED TEXT. FRENCH DEL HERE HAS BEEN SYMPATHETIC TO EFFORT TO OBTAIN AGREED DRAFT BUT UNDER INSTRUCTIONS FROM PARIS HAS BEEN EMPHASIZING THAT THIS TEXT IS A "NATIONAL" PROPOSAL AND THAT PARIS SEES SOME ADVANTAGES IN NOT HAVING A FULLY AGREED WESTERN DRAFT DECLARATION. DEPARTMENT MAY WISH TO POINT OUT TO FRENCH THROUGH FRENCH EMBASSY IN WASHINGTON OR THROUGH EMBASSY PARIS, THE IMPORTANCE OF HAVING FULL AGREEMENT ON SENSITIVE MATTERS TOUCHED ON IN FRENCH DRAFT DECLARATION. END COMMENT. RUMSFELD

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